

2020 Mutual Accountability Framework (MAF) for Somalia

2 October 2019

The 2019/20 Mutual Accountability Framework (MAF) for Somalia provides a scorecard for light-touch monitoring of high-level commitments to be achieved between October 2019 and December 2020. Built around the key organizing principle of mutual accountability, the MAF identifies a limited set of commitments for both government and international partners. It serves to complement more detailed and comprehensive monitoring efforts of the government roadmaps and National Development Plan (NDP9). The tables which follow form the third iteration of the MAF. The initial MAF was endorsed at the Somalia Partnership Forum held in Mogadishu in December 2017; it captured progress made in 2017 and set milestones for 2018 based on the New Partnership for Somalia, agreed in London in May 2017.

Inclusive Politics		
Theme	Government commitments	International Commitments
Adoption of the amended Federal Constitution	<p>Ensure effective dialogue with key stakeholders including FMS leadership on outstanding constitutional issues e.g.,</p> <ol style="list-style-type: none"> 1) Allocation of powers 2) Resource sharing 3) Fiscal federalism 4) Justice and corrections model 5) Type of government 6) Status of Mogadishu City 7) Responsibilities for security <p>By the end of March 2020, the Government will have discussed with the Federal Member States the above-mentioned constitutional issues and have reached an agreement on the process of negotiations, consultations and the adoption of the Constitution.</p> <p>On the basis of the achieved political settlements, the reviewed Federal Constitution will be adopted by June 2020.</p>	Continued support for the constitutional review process as well as the promotion of dialogue and continuous political engagement.
Holding of one person one vote elections in 2020/2021	<p>Enact Electoral Law and amendments to the Political Parties Law by December 2019, including at least 30% minimum quota for women parliamentarians.</p> <p>Complete voter registration by June 2020 and registration of political parties by the deadline as prescribed by the relevant laws.</p> <p>Urgent establishment of the Somali electoral security task force by October 2019 to ensure security during voter registration and one person one vote elections, so that as wide a participation of the Somali voting population as possible can be ensured.</p> <p>Conclusion of the electoral processes on the basis of credible, peaceful, one person one vote free and fair elections by the end of 2020/early 2021.</p>	Mobilize resources to supplement government financing following the adoption of the electoral law and amendments to the political party law.

<p>Agreement on a common vision of federalism and continuation of the National Reconciliation process</p>	<p>Agreement and operationalization of a constitutionally grounded high-level mechanism for consultation on politically disputed issues with a subsequent formalisation in the Intergovernmental Relations Act by December 2019.</p> <p>National Reconciliation Process launched by January 2020.</p>	<p>Continued support on federalism and reconciliation issues through RFES and other federalism and reconciliation related programmes as well as promoting dialogue and continuous political engagement.</p>
<p>Ensure inclusion of all sectors of society in political decision making</p>	<p>Ensure transparency and the participation of the different sectors of the society including women, youth, persons with disabilities, minorities and marginalized communities in all processes of federalization, reconciliation, constitution review and elections.</p> <p>Ensure that the various processes mentioned above have meaningful public outreach components.</p>	<p>Continued support to initiatives for promoting citizen engagement and participation in political decision-making, including civic education and voter awareness-raising.</p> <p>Support the Government in its efforts to ensure inclusivity in political and reconciliation processes.</p>

Security & Justice		
Outcome	Government commitments	International Commitments
<p>Advancement of transition related operations and AMISOM reconfiguration</p>	<ul style="list-style-type: none"> • Completion of Operation BADBAADO, establishing enduring security conditions that permit stabilization activities. • Consultation on priority focus areas at least 3 months ahead for the next phase of the priority transition operations until December 2020. • Continuation of national and state level coherent and accountable stabilization initiatives and access to justice in newly recovered areas. • Operations conducted within a framework of rule of law and respect for human rights. • Joint identification and planning for locations for handover from AMISOM to SNSF. 	<ul style="list-style-type: none"> • Planning, sustainment, force generation and operational support to Operation BADBAADO Planning and logistics support for transition operations (SNSF). • Strengthened resource mobilisation and partner coordination. • Support towards integrated stabilization initiatives for current and future operations. • C-IED support for the SNA. • Update and continue to develop the AMISOM CONOPs. • Joint threat assessment completed. • Logistics support to sustain handover locations. • Reduction of 1,000 AMISOM troops by February 2020 and reconfiguration of AMISOM
<p>Acceleration of institutional reforms</p>	<ul style="list-style-type: none"> • Completion of Phase 2 of SNSF Reform and verification exercise. • Human rights compliant and sustainable integration of regional forces into the Somali security forces. • Progressive enhancement of the Somali Security Forces' infrastructure. • Development of medical facilities for the Somali Security Forces. • Establish a legal framework for the Somali security sector, including enactment of the Pensions and Gratuity 	<ul style="list-style-type: none"> • Support for force generation planning, training, sustainment and deployment and combat/mentoring of SNA, SPF, State Police and Darwish and state level forces through bilateral/Multilateral agreements. • Support for infrastructure and medical capacity building. • Increased capacity building support for ministries at federal and state level.

	<p>Law and regulations by Dec 2019, and finalization of the National Defence Act and Police Act.</p> <ul style="list-style-type: none"> • Development and implementation of an achievable, timebound plan for force generation of able, affordable, accountable, and acceptable integrated Somali security forces in line with the National Security Architecture. • Reinvigorate the National Security Council NSC and operationalise Regional Security Councils and their supporting offices within each FMS. • Fast tracking of the Amnesty Law 	<ul style="list-style-type: none"> • Increased support through the Joint Police Programme • Support for implementation of the pensions and gratuity bill. • Continued technical support and resource mobilisation for P/CVE and Defectors Rehabilitation for FGS and FMS. • Support for demobilization of child soldiers in the Somali Security Forces and compliance with HRDDP.
Electoral Security	<ul style="list-style-type: none"> • Operationalization of Federal Electoral Security Task Force. • Development and implementation of Electoral Security Plan. 	<ul style="list-style-type: none"> • Advisory role in Task Force. • AMISOM support as set out in resolution 2472 and AU PSC Communique 848. • Planning and logistics support for Electoral Security Plan.
Strengthening of Mogadishu security	<ul style="list-style-type: none"> • Finalize a comprehensive, strategic police-led Benadir Region/ Mogadishu Security Plan, including deployment and trained security units in Mogadishu. • Establish National Threat Analysis HQ Centre in Mogadishu with divisions in all Federal Member States to include all relevant security entities 	<ul style="list-style-type: none"> • Support for security-related infrastructure enhancements and provision of equipment and force enablers. • Capacity building training. • Enhanced information sharing. • Increased coordination and operations between Somali Security Forces and AMISOM Police
Justice	<ul style="list-style-type: none"> • Reach agreement on the Justice & Corrections model, and on establishment of the Judicial Services Commission and Constitutional Court. • Extend access to justice to newly recovered areas. 	<ul style="list-style-type: none"> • Support to the implementation of Somalia's justice model at federal and state level

Economic Development		
Theme	Government commitments	International Commitments
Water	National Water Resources Strategic Plan developed by June 2020 and Somalia Water Development Fund (SWDF) established	Technical and financial support provided through a coordinated approach in line with the Somalia Water Resources Strategic Plan.
Economic Reforms	Meet reform priorities as defined in the SMP IV benchmarks agreed with the international development partners.	Increased financing commitments through International Financial Institutions (e.g. WB Surge Support and IDA PAC Grants).
Private Sector Development	Strengthen legal and regulatory framework for investment and banking sector reform by June 2020. Improve doing business indicators for Somalia, as monitored through the annual Doing Business survey (e.g. Enactment of	Investment to support Somali MSMEs with access to finance and technical assistance, with specific emphasis on women and youth.

	<p>Company Law, One Stop Shop services, Business license registration system improved).</p> <p>Develop strategies and plans for sustainable SME Access to Finance and Business Support</p> <p>Establish Investment Promotion Agency with international network to investors and adequate policies on responsible and sustainable investment</p>	<p>Technical support to develop legal and regulatory frameworks for investment in line with international standards.</p>
Trade and regional integration	<p>Establishment of National Trade Facilitation Committee (NTFC) by March 2020 to facilitate the implementation of trade related initiative and programs such as accession to the WTO.</p> <p>Enact Foreign Investment Law and related policies to include provisions on responsible and sustainable investment.</p> <p>Adopt the IGAD Protocol on Free Movement of Persons</p>	<p>Technical assistance to strengthen institutional capacity to formulate and implement effective trade policies and strategies with a special focus on regional cooperation, engaging private sector to participate in trade policy reforms and dialogue, and building sustainable mechanisms to invest in human capital.</p>
Improve Infrastructure Services	<p>Implement sector reforms to improve the quality and sustainability of infrastructure in water, energy and local government.</p> <p>Harmonize urban planning polices and investments for vulnerable groups and increase revenue collection in urban centers.</p>	<p>Financial and technical assistance for infrastructure development, related capacity building, and institutional development in the transport, ports, urban development, and energy sectors. Support innovative and sustainable infrastructure development financing models.</p> <p>Support the capacity of municipal authorities and ensure coordinated support.</p>
Bureau of Standards	<p>The Somali Bureau of Standards (SoBS) law, which was recently endorsed by the Cabinet in May 2019, is passed by Parliament and enacted by June 2020.</p>	<p>Comprehensive support for the establishment of the SoBS to foster growth and generate employment to address issues of agriculture product certification and standardization in the medium to long term.</p>

Social Development		
Themes	Government commitments	International Commitments
Youth empowerment and employment	Create 50,000 jobs for youth nationally by end of 2020 and establish national TVET network	Support government financially and technically to create 50,000 jobs for youth and support reactivation of long-term TVET sector support
Resilience	Establish and operationalize scalable and inclusive social safety net program (ensuring data protection compliance), Somalia's first national Social Protection System	<p>Reduce the remaining financing gap for the 2019 Humanitarian Response Plan</p> <p>Support the implementation of the Recovery and Resilience Framework</p> <p>Support the establishment and utilize national systems for safety net delivery</p>

		(common targeting, registry/beneficiary database,) Strengthen government data access to and capacity to utilize early warning data (FSNAU, SWALIM and FEWSNET)
Durable Solutions	Approve National Policy on Refugee-Returnees and IDPs by Dec 2019 Housing, Land and Property Protocol by June 2020; and National Eviction Guidelines by Dec 2019 and commence implementation	Support Government-led Durable Solutions coordination structures, including through supporting consistent data gathering and analysis on durable solutions Mainstream displacement and displaced persons into programmes and activities where relevant and feasible, including those without durable solutions focus
Social Services Delivery	Increased allocation in 2020 FGS and FMS budgets for social services, compared to 2019, especially health and education (14% of total budget) Finalize MOU between FGS and all FMS on collaboration framework for the education sector by Jan 2020 to support improvements in GER by 2020. Ministry of Health regulation capacity improved and strengthened through enforcement of national professional health council, drug regulatory authority and national institute for health by December 2019.	Increased financial and technical support for social services, especially health and education, in alignment with national priorities. Increased financial support to strengthen a multi-stakeholder health system fit to achieve UHC that bridges the humanitarian and development sectors.

Partnership Principles		
Themes	Government commitments	International Commitments
Somali ownership and alignment	Government and partners work together to implement mutually agreed changes to the refined aid architecture and strengthen coordination and coherence of resources across the humanitarian-peacebuilding-development nexus by end-2019.	
	Government approves a Poverty Reduction Strategy Paper (NDP9), one of the pre-conditions for reaching Decision Point as part of the Heavily Indebted Poor Countries (HIPC) initiative.	Partners increase share of development resources "on plan" in alignment with NDP9 priorities to enhance legitimacy of government and respond more nimbly to newly emerging windows of opportunity to support government reforms.
Use of country systems	Agree on a plan to gradually increase the use of country systems by April 2020, and increase on-budget reporting of programme support to Government entities and support for embedded Government advisers in the 2021 budget.	
	All foreign grants are tracked and reported through the SFMIS External Audit bill that conforms to internationally recognized standards for independence signed into law.	Partners report aid flows through MoPIED-led AIMS by December 2019 50% of the country's development support to be arranged through bilateral agreements.

		Increased volume of aid delivered on-treasury relative to the previous year, commensurate with documented improvements in country PFM systems and sectoral budget plans.
Framework for governing NGOs	National legal framework governing National and International NGOs, including protections afforded to NGOs by the Provisional Constitution of the Federal Republic of Somalia, agreed by June 2020 and fully implemented by December 2020. NGOs who operate in Somalia are expected to have a physical presence and carry out their work from within the country in compliance with its laws.	International partners encourage NGOs to be fully compliant with the laws of the country. International partners commit to increase the share of direct partnership with local actors according to the WHS Grand Bargain commitments by December 2020.
Human Rights and Gender	Government to appoint members of the Human Rights Commission by December 2020. National Disability Agency to be established and operational by March 2020. Sexual Offences Bill (SOB) Child Rights Bill and Female Genital Mutilation law operationalized by October 2020 Government to initiate the process of implementation of the Somali Women Charter's Strategic Action Plan implementation by December 2019.	Partners commit to adopting a human rights-based approach, which includes local populations in all phases of project implementation, from assessment, planning through implementation and monitoring.
Environment & Climate Change	Establish a National Environmental Policy. Establish a Climate Change adaptation and Resilience Policy	Commit to undertake a climate risk assessment for Somalia and be guided by it. Use climate assessment tools for all development and humanitarian programs